Communications Security Establishment Canada

Centre de la sécurité des télécommunications Canada TOP SECRET/ISI/ICANADIAN EYES ONLY

COMMUNICATIONS SECURITY ESTABLISHMENT CANADA

END OF AUTHORIZATION REPORT

FOR THE MINISTER OF NATIONAL DEFENCE

Foreign Intelligence Authorization

Government of Canada

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INTRODUCTION	
On the Communications Security Establishment Canagranted a Foreign Intelligence Authorization (Authorization) under subsection 26(1) of the Communications Security (CSE Act). The Authorization was repealed and replaced on required by the CSE Act to provide the Minister of National Defendereport on the outcome of the activities carried out under the Authorization safter its expiry/repeal.	curity Establishment CSE is ce with a written
This report is meant to satisfy that requirement by providing details undertaken under the Authorization, the value of those activities, to protect the privacy of Canadians while engaging in those activities metrics regarding the use of information that may have a privacy	he measures taken to es, and relevant
PROGRAM OVERVIEW	
OUTCOMES	
All of CSE's foreign intelligence activities, GC intelligence priorities, which are established by Cabinet.	are guided by the
	These activities also
	-

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s.15(1) - IA

34.	Communications Security
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2	telecommunications Canada

In addition, all activities conducted under
the Authorization are conducted by persons trained and certified ² to undertake such activities.
Between were acquired
to produce a variety of products. During the same period, CSE and the Canadian Forces Information Operations Group (CFIOG), a Canadian Armed Forces (CAF) entity that conducts SIGINT activities used communications to issue foreign intelligence reports.
communications to issuetoreign intelligence reports.
Of the reports, the majority dealt with
Of the reports, were shared with international partners:
² CSE has a comprehensive training and certification process that is based on curricula developed by
developed by



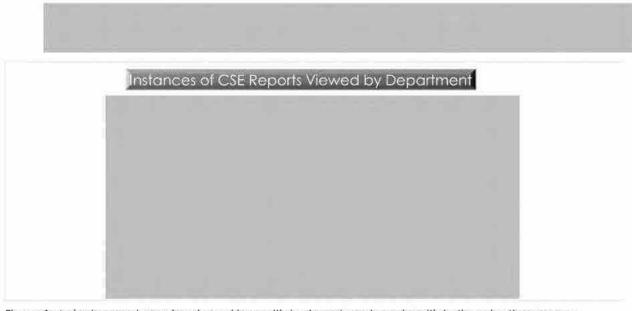


Figure 1: A single report may be viewed by multiple departments and multiple times by the same or different users within a department. These figures capture each instance of viewing,

	accounting for the majority of
ports accessed.	

Page 43 is withheld pursuant to sections est retenue en vertu des articles

15(1) - DEF, 15(1) - IA

Page 44 is withheld pursuant to section est retenue en vertu de l'article

15(1) - DEF

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Cybercrime

•	Beginning in foreign intelligence about	activities revealed

Pages 46 to / à 47 are withheld pursuant to sections sont retenues en vertu des articles

15(1) - DEF, 15(1) - IA

Pages 48 to / à 49 are withheld pursuant to section sont retenues en vertu de l'article

15(1) - DEF

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Suppo	rt to Other Aspects	of CSE's Mandate	
other		ity of the Authorization, cularly activities conduc	activities were used in support of ted pursuant to ACO authorizations. In the following
-	activities occurred i	n support of ACO.	A SOUTH OF THE SOU
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15(1) - DEF

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MEASURES TO PROTECT THE PRIVACY OF CANADIANS

CSE has a comprehensive program in place to protect the privacy of Canadians and persons in Canada in the conduct of its foreign intelligence activities. CSE's Mission Policy Suite (MPS) Foreign Intelligence is a foundational policy document based on the CSE Act, the Canadian Charter of Rights and Freedoms, the Privacy Act, and other applicable laws, that guides how CSE conducts its foreign intelligence activities while ensuring that information with a Canadian privacy interest is protected. A layered suite of privacy measures is built into CSE processes, training, and compliance programs. Broadly speaking, MPS Foreign Intelligence governs the acquisition, use (analysis), retention, and disclosure of information in the conduct of CSE's operations.

The privacy protection measures applied to data acquired under the Authorization included, but were not limited to the following:

- information was tagged and tracked throughout its life-cycle, including for retention and disposition schedules;
- access to data was restricted to a limited number of personnel who demonstrated knowledge of CSE's legal and policy framework;
- access to use, analyse, and report data was subject to approval processes to ensure proper oversight and privacy considerations;
- privacy annotations were applied to track the number and foreign intelligence value of incidentally acquired private communications (PCs) retained and to automatically delete those that were not deemed to be essential to international affairs, defence, or security interests, including cybersecurity;
- Canadian identity information (CII) was suppressed in reporting; and,
- disclosure of suppressed CII was subject to strict requirements and tracking.

Additionally, CSE has an internal compliance team that helps CSE meet its legal and policy obligations with respect to the acquisition, use (analysis), retention, and disclosure of information. The team's work is guided by an annual work plan to ensure that it monitors key activities on a regular basis. These compliance monitoring activities are conducted using a risk-based approach. During the period the Authorization was in place, the internal compliance team examined aspects of acquisition and handling of

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data through incident assessments. Where compliance issues were identified, required actions were prescribed to mitigate risks. Additionally, recommendations were made to further enhance practices and systems going forward.

PRIVATE COMMUNICATIONS, SOLICITOR-CLIENT COMMUNICATIONS, AND CANADIAN IDENTITY INFORMATION

Private Communications

PCs are communications that originate or terminate in Canada where the originator has a reasonable expectation of privacy. As part of its compliance and reporting regime, CSE uses a marking system to annotate recognized PCs.

Of the acquired		recogn	nized
as a PC.	not retained or used in a report.	was marked for deletion	did
not include	information essential to international af	fairs, defence, or security intere	sts,
including c	ybersecurity		

CSE analysts may amend the annotations or markings associated with communications data held in CSE databases over time. These changes are normal and demonstrate that CSE continually reassesses the data it acquires as new information becomes available. Consequently, a snapshot of CSE's database holdings taken at one point in time may differ from the snapshot at a different point in time, even for the same reporting year.

For example, based on new information, a recognized PC deemed essential at one point in time could later be deemed non-essential and destroyed. This can produce variations in the number of PCs residing in CSE databases from one reporting period to another. The metrics provided in this report accurately reflect CSE's assessment of its data repositories as of

Solicitor-Client Communications

A solicitor-client communication is defined as a communication relating to the seeking, formulating, or giving of legal advice between a client and a person authorized to practice as an advocate or notary in Quebec or as a barrister or solicitor in any territory or other province in Canada, or any person employed in the office of such advocate, notary, barrister or solicitor.

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shall advise the Minister of National Defence, in writing, no later than 48 hours after such a determination, so that the Minister can decide its further use, retention, and disclosure. The Chief, CSE, will also notify the Intelligence Commissioner.

During the period of validity of the Authorization, CSE did not use, analyse, retain, or disclose any recognized solicitor-client communications.¹⁵

Foreign Intelligence Products Containing Suppressed Canadian Identity Information

When targeting foreign entities, CSE may incidentally acquire PCs or information about a Canadian entity. If the information about the Canadian entity or entity in Canada is deemed essential to international affairs, defence, or security interests, including cybersecurity, CSE has the authority under the CSE Act to retain that information for use and analysis. In these cases, CSE must apply measures to protect the privacy of the entity. The most common protection measure is the suppression of information with a privacy interest, whereby the CII is replaced by a generic term such as "Named Canadian Company 1." Other measures can include restricted dissemination and/or handling caveats.

GC departr internations these recipi section 45 o	nents upon requ Il affairs, defence ents must have b	ppressed in foreign inte est. The disclosure mus e, or security interests, been designated by th and must submit a ration ble,	st also be con including cyb ie Minister of N	sidered essential to ersecurity. Furtherm lational Defence u	nore,
Between				were acquired	
	During the so to issue	ime timeframe, CSE a foreign intelligence re			
Examples of	the types of CII	shared in these reports	s includes		
CII based or	n those reports to n period, no disc	derived from a PC. CS b closures of CII from the		disclosure reques During the e shared with	its for

CONCLUSION

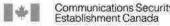
The details in this report demonstrate the outcomes and value of the activities undertaken as part of the Authorization, as well as the measures taken to safeguard the



¹⁵ During the period of validity of the Authorization, CSE incidentally acquired one solicitor-client communication that was immediately deleted and was not retained (used or analysed).

16 Total approved disclosure requests as of Requests can include multiple suppressed identifies that are found in the report.

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privacy of Canadians. This report fulfills the requirement of paragraph 63 of the Authorization and subsection 52(1) of the CSE Act to report in writing on the outcomes of the Authorization.

As you are aware, you issued a new Authorization, which came into force on following the Intelligence Commissioner's approval, and will remain in effect for up to one year. A new end of authorization report will be provided to you within 90 days after the new Authorization's expiry/repeal.

Communications Security Establishment Canada

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COMMUNICATIONS SECURITY ESTABLISHMENT CANADA

Centre de la sécurité des télécommunications Canada

END OF AUTHORIZATION REPORT

FOR THE MINISTER OF NATIONAL DEFENCE

Foreign Intelligence Authorization

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INTRODUCTION

the Communications Security Establishment Canada (CSE) was granted a Foreign Intelligence Authorization (Authorization) under subsection 26(1) of the Communications Security Establishment Act (CSE Act). The Authorization was repealed and replaced on required by the CSE Act to provide the Minister of National Defence with a written report on the outcome of the activities carried out under the Authorization within 90 days after its expiry/repeal. This report is meant to satisfy that requirement by providing details on the activities undertaken under the Authorization, the value of those activities, the measures taken to protect the privacy of Canadians while engaging in those activities, and relevant metrics regarding the use of information that may have a privacy interest. PROGRAM OVERVIEW These activities enable CSE to gain access to the GII and acquire information for the purpose of providing the Government of Canada (GC) with foreign intelligence. The information acquired is necessary for creating intelligence reporting, for conducting research, and for developing new capabilities. critical source of foreign intelligence for CSE and also provide significant benefits to Canada's international partners who provide intelligence, technology, and capabilities to CSE in return.



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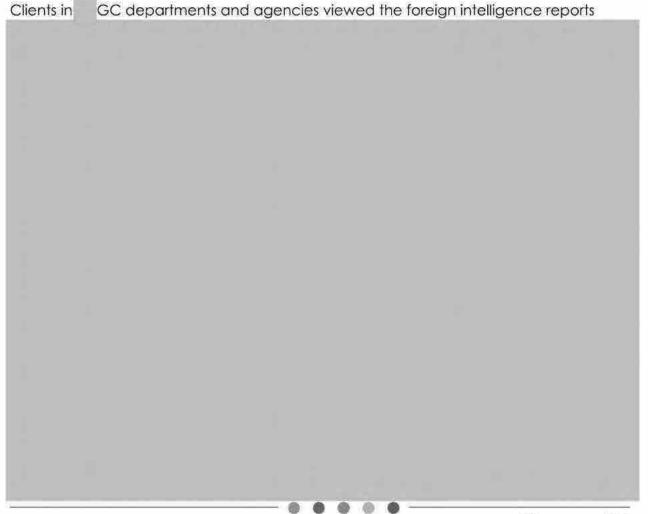
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OUTCOMES		
All of CSE's foreign intelligence guided by GC intelligence price	are orities, orities, which are established by Cabinet.	
	total communications ¹ were to produce a variety of products. During Canadian Forces Information Operations Group Forces (CAF) entity that conducts SIGINT activities	j
	those communications to issue foreign intelligence	
	ports the majority dealt with	
Of the reports issued,	were shared with international partners.	Ī
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Figure 1: A single report may be viewed by multiple departments and multiple times by the same or different users within a department. These figures capture each instance of viewing.



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Support to Other Aspects of CSE's Mandate

In add	lition to helping activities u			William and the second of the	 s mandate, ion of foreign cyber
		d pursua	nt to separ	ate authoriz	under section 29 and

MEASURES TO PROTECT THE PRIVACY OF CANADIANS

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issues were identified, required actions were prescribed to mitigate risks. Additionally, recommendations were made to further enhance practices and systems going forward.

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Private Commu	nications			
has a reasonab	unications that origino le expectation of prives as a marking system to	acy. As part of its co	mpliance and	Market Company of the Wall of the Company of the Co
acquisition of in subsection 23(4 were used incidentally acc	communications of as incidentally acquiformation relating to) of the CSE Act. Of the I in a report and we quired PCs were mark rnational affairs, defe	uired PCs under the A Canadians or person ne incidentally acc ere retained for future ed for deletion as the	ns in Canada is quired PCs, e use). The rem ey did not inclu	provided for were retained aining ide information
	rere PCs used in PCs were acquired quired prior to	reports issued bet during this timeframe	ween ; the other	PCs used in a
data held in CS that CSE contin available. Cons	ay amend the annote E databases over tim ually reassesses the d sequently, a snapshot from the snapshot at	e. These changes are ata it acquires as nev of CSE's database h	e normal and d w information b oldings taken o	lemonstrate becomes at one point in

reporting year.

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télécommunications Canada

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During the period the Authorization was in place, CSE did not use, analyse, retain, or disclose any recognized solicitor-client communications.¹¹

Foreign Intelligence Products Containing Suppressed Canadian Identity Information

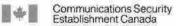
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¹¹ During the Authorization period, CSE incidentally acquired one solicitor-client communication that was immediately deleted and was not retained (used or analysed).





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CSE may only release CII suppressed in foreign intelligence reporting to partners or other GC departments upon request. The disclosure must also be considered essential to international affairs, defence, or security interests, including cybersecurity. Furthermore, these recipients must have been designated by the Minister of National Defence under

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section 45 of the CSE Act, and must submunsuppressed CII. For example,	nit a rationale for the request to receive
Between Du	communications were acquired ring the same timeframe, CSE and CFIOG used
of these communications to issue contained CII.	foreign intelligence reports. reports
Examples of the types of CII shared in the	se reports includes
	Of
those reports, were derived from a based on those reports, primarily to	PC. CSE approved disclosure requests for CII one approved disclosure request
based on those reports was to disclosure request to was for	The approved

CONCLUSION

The details in this report demonstrate the outcomes and value of the activities undertaken as part of the Authorization, as well as the measures taken to safeguard the privacy of Canadians. This report fulfills the requirement of paragraph 70 of the Authorization and subsection 52(1) of the CSE Act to report in writing on the outcomes of the Authorization.

As you are aware, you issued a new Authorization, which came into force on following the Intelligence Commissioner's approval, and will remain in effect for up to one year. A new end of authorization report will be provided to you within 90 days after the new Authorization's expiry/repeal.

Requests can include multiple suppressed





¹² Total approved disclosure requests as of identities that are found in the report.



Communications Security Establishment Centre de la sécurité des télécommunications

COMMUNICATIONS SECURITY ESTABLISHMENT

END OF AUTHORIZATION REPORT

FOR THE MINISTER OF NATIONAL DEFENCE

Foreign Intelligence Authorization

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Security Establishment des télécommunications

INTRODUCTION

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Centre de la sécurité

This report is meant to satisfy that requirement by providing details on the activities undertaken under the Authorization, the value of those activities, the measures taken to protect the privacy of Canadians while engaging in those activities, and relevant metrics regarding the use of information that may have a privacy interest.

PROGRAM OVERVIEW

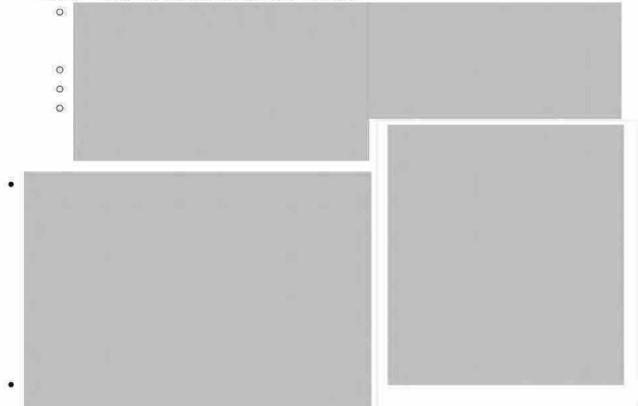


OUTCOMES OF THE ACTIVITIES CONDUCTED UNDER THE AUTHORIZATION

CSE analysts viewed or assessed activities to produce a variety of products.

Foreign Intelligence Reports

- CSE and the Canadian Forces Information Operations Group (CFIOG), which is a CAF entity that conducts SIGINT activities issued regular foreign intelligence reports
- regular foreign intelligence reports: Of the



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Indications and Warnings

reports were issued by CSE and CFIOG to provide indications and warnings

Cyber Threat Tips

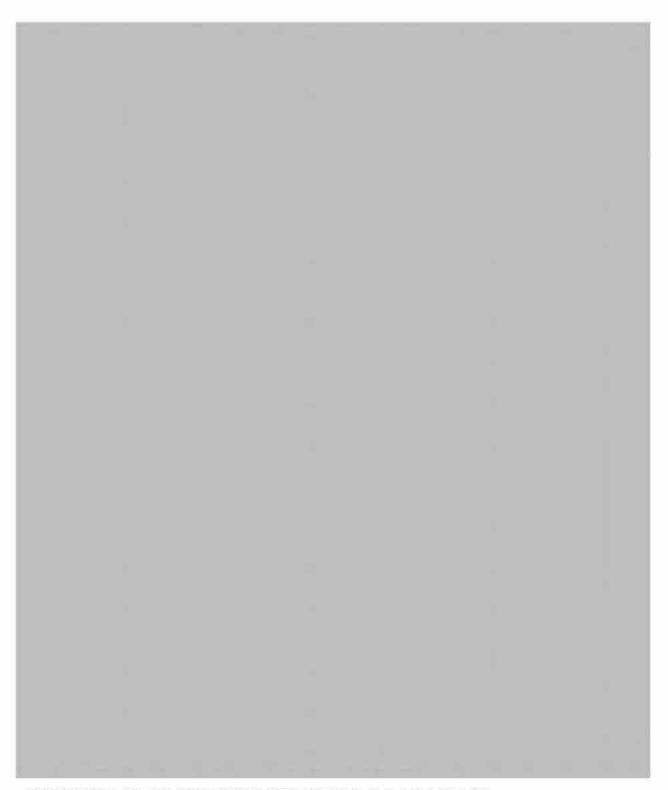


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15(1) - DEF, 15(1) - IA

s.15(1) - DEF s.15(1) - IA





MEASURES TO PROTECT THE PRIVACY OF CANADIANS

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Of th	e communications ass	essed by CSE,	were recognized	as incidentally
acqu	uired PCs under the Authorization	on. Incidental c	icquisition of informo	ition relating to
Cana	adian or persons in Canada is p	provided for in t	he CSE Act at subse	ction 23(4). Of
the	incidentally acquired PCs,	were retain	ed, including	used in
f	oreign intelligence reports. The	remaining F	Cs were marked for	deletion as they



did not include information essential to international affairs, defence, or security interests, including cybersecurity.

Centre de la sécurité

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and analysis. In these cases, CSE must apply measures to protect the privacy of the entity. The most common protection measure is the suppression of information with a privacy interest, whereby the CII is replaced by a generic term such as "Named Canadian Company 1." Other measures can include restricted dissemination and/or handling caveats.

Centre de la sécurité

CSE may only release CII suppressed in foreign intelligence reporting to partners or other GC departments upon request. The disclosure must also be considered essential to international affairs, defence, or security interests, including cybersecurity. Furthermore, these recipients must have been designated by the Minister of National Defence under section 45 of the CSE Act.

unia	CSE and CFIC ue communications	OG analysts viewed or assessed		
During the same tim	eframe, CSE and CFIOG used reports contained CII.	of these communications to		
Examples of the type	es of CII shared in these reports in	cludes		
Of those reports, Cll based on those r	were derived from a PC. CSE apeports,	oproved disclosure requests for		

CONCLUSION

The details in this report demonstrate the outcomes and value of the activities undertaken as part of the Authorization, as well as the measures taken to safeguard the privacy of Canadians. This report fulfills the requirement of paragraph 72 of the Authorization and subsection 52(1) of the CSE Act to report in writing on the outcomes of the Authorization.

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¹⁶ Total approved disclosure requests as of Requests can include multiple suppressed identities that are found in the same report.

